Office of Chief Counsel Internal Revenue Service

memorandum

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AHLee

date: APR 0 2 1999

to: Chief, Examination Division, Southern California District Attention: Ken Ficklin, Group Manager CE 117

from: Andrew H. Lee, Attorney
June Y. Bass, Assistant District Counsel
Southern California District Counsel, Laguna Niquel

subject:

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This advice is not binding on Examination or Appeals and is not a final case determination. This memorandum is advisory and does not resolve Service position on an issue or provide the basis for closing a case. The determination of the Service in the case is to be made through the exercise of the independent judgment of the office with jurisdiction over the case.

ISSUE

By a memorandum dated February 9, 1999, you requested advice in a case involving the above-referenced taxpayer. This memorandum responds to your request. You have essentially posed two questions:

Whether payments of contingent interest made to the taxpayer were constructive dividends; and CC:WR:SCA:LN:TL-N-1023-99

2) Whether the taxpayer should be allowed to accrue contingent interest in the taxable year ended March 31, when no event triggering the payor's obligation to pay contingent interest occurred during that year.

CONCLUSION

Based upon the facts presented, we recommend that the Examination Division go forward with the recharacterization of the advances at issue to capital contributions.

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our National Office for review as a Non-Significant Advice Request. Should our National Office recommend that we modify our advice, we will inform you.

FACTS

The taxpayer, is a consolidated group engaged in various activities. The periods at issue are the taxable years ended March 31, and March 31,

Prior to the taxpayer and another corporation, (""") owned % and %, respectively, of a corporation called ("""). was created for the purpose of allowing and to together engage in real estate

^{&#}x27;Unless specifically noted, we have relied upon facts presented to us orally and in writing by the Examination Division. Our advice might be different if the facts were different. If the facts which we recite in this memorandum ultimately prove to be inconsistent with your understanding of the facts, or if we have recited facts of which you are not aware, contact this office immediately and do not rely on this memorandum.

development activities. has never had any employees of its own and has relied on its shareholders for the performance of its was controlled by an individual functions. named . At some point, changed its name to shareholders had capitalized with a total of \$ of , the taxpayer sold a k interest in , making to shareholder. entered into a Joint Venture Agreement with ("**date**'). The Joint Venture Agreement created a partnership called (" became a general partner of and had an % interest in the partnership. held the remaining % interest in the partnership. was created was created for the purpose of constructing housing units. and initially agreed that would be capitalized with \$1 from and \$ from . The Joint Venture Agreement provided that operating cash flow was to be distributed to and and first in an amount per year equal to % of each partner's capital contribution. The remaining cash flow was to be paid to and and to expected to receive payments of administrative and management fees from the of the State of (""). According to a letter dated from to to (the "First Letter"), was to pay % of any such amounts to and % to The letter further described these payments as guaranteed payments as defined at I.R.C. § 707(c). The agreement to make these payments to and was also memorialize<u>d in a letter dated</u> , from to the taxpayer and to _____ (the "Second Letter").2 This letter, which described most of the transaction at issue, further indicated that would pay & of its share of the fees and % to the taxpayer. The remaining fees would remain with of The Second Letter also provided that would perform all services which was obligated to perform under the Joint Venture Agreement between and . The Second Letter

The Second Letter further provided that the taxpayer was to loan \$ ______ to _____ to _____ was obligated to repay this amount only out of distributions paid by ______ to ______ of any such payments would represent what the parties labeled, "contingent interest."

Under the anticipated terms of the loan between the taxpayer was to pay the taxpayer interest at %. We have not been furnished with a copy of the note and therefore rely on the description in the Second Letter. The note was to be payable within years, or within months of the sale of the last unit of the project, whichever came first. The loan between the taxpayer and would be recourse and would have to be repaid regardless of whether distributions from to were sufficient to service the loan. was to pledge the indebtedness of to as security for its loan from the taxpayer, and personally guaranteed the loan between the taxpayer and

According to the Second Letter, was to take the special loaned to it by the taxpayer and and contribute it to the capital of the special of capital which was required to contribute to pursuant to the Joint Venture Agreement. The taxpayer had the option of advancing the special contribute to the loaned to directly to the loaned to the lo

The note between and the taxpayer (the "Taxpayer Note") is dated . It varied somewhat from the terms

time after

. The revenue

described in the Second Letter. The Taxpayer note provided for a grant year rather than a grant year maturity period. principal amount was reduced from \$.3 % of distributions received by 1 from were to be paid to the taxpayer as contingent interest. The Taxpayer Note had other details not fully described in the Second Letter. Section 2.2 of the Taxpayer Note provided that contingent interest payments were to be made in accordance with Section 3 of the Taxpayer Note. Section 3 of the /Taxpayer Note provided that payments from to the taxpayer were to be first allocated to principal. After both the taxpayer and received full payment of principal, % of any subsequent distributions from to was to be paid to the taxpayer as contingent interest. The _____/Taxpayer Note provided that to the extent any interest payable under the note would be usurious under Federal or California law, the usurious portion would be reallocated to principal. Finally, the note was non-recourse, and repayment could only come from the distributions from to to a described under Section 3 of . the note. The terms of the note between and " Note"), also dated , were essentially identical to the terms of the /Taxpayer Note. The Note varied from the terms described in the Second Letter in the same manner as the Taxpayer Note varied from the Second after principal is paid, % of distributions from to will be paid to as contingent interest. , the taxpayer repurchased the interest in which it had sold to purchase left the taxpayer as the \$\%\ shareholder. At some point after in the issued revised promissory notes to the taxpayer and to The revised promissory notes were dated

The capital requirements of apparently had declined , and between |

agent assigned to this case believes that the revised promissory

notes were back-dated, because the taxpayer booked interest income consistent with the original Taxpayer Note for some The revised promissory note between and the Taxpayer (the "Revised Taxpayer Note") is essentially identical to the original note, except for the allocation of payments between principal and interest. Section 2.2 of the Revised Taxpayer Note states, in part:

In accordance with the provisions of Section 3 of this Note, and before the principal amount of this Note has been paid in full, Borrower shall pay to Lender concurrently with, or not later than five (5) business days after any distributions are received by Borrower from . . . as interest on the loan, an amount (the "Contingent Interest") equal to ** for Lender . . .

Section 3 of the Revised Taxpayer Note, however, was unchanged from the original Taxpayer Note and still provided that principal would be paid first. The revised promissory note between and the control of the "Revised Note") varied from the original Note in the same manner as the Revised Taxpayer Note.

The taxpayer had loaned other amounts to ____. The revenue agent assigned to this case believes that those notes were recourse notes and were therefore higher in priority than the notes described above.

At some point prior to the prio

^{&#}x27;Thus, under the revised note, payments were still allocated first to principal. It seems that the parties' carelessness in drafting the revised note caused it to change nothing.

distributions from was interest and that the remaining was compensation for services.⁵

For the taxable year ended March 31, the taxpayer accrued and deducted \$ of management expenses. The second represented \$ of the \$ of the \$ guaranteed payment the taxpayer had received from \$ for the taxable

[%] figure was arrived at by assuming that all % of distributions from received by the taxpayer was interest. % of distributions bears the same ratio to \$ (the principal owed to \$ (the principal owed to the taxpayer).

The six is the sum of the six to be paid to sum of the six to be paid to the taxpayer. It is unclear what services the taxpayer performed to be entitled to such payments.

CC:WR:SCA:LN:TL-N-1023-99

year ended March 31, the taxpayer accrued and deducted of management expenses.

DISCUSSION

I. - Contingent Interest

Payments may be classified as interest for income tax purposes, even if contingent on a borrower's profitability. "It is not essential that interest be computed at a stated rate, but only that a sum definitely ascertainable shall be paid for the use of borrowed money, pursuant to the agreement of the lender and borrower. Except for the usury laws of the several states, there is no limit set upon the amount of interest which may be paid under specific contract between the creditor and the debtor." Kena 'v. Commissioner, 44 B.T.A. 217 (1941). payments equal to 80% of net profits of a borrower were held to be interest for the purpose of determining whether the lender, which was owned by the borrower, qualified as a personal holding "There is no requirement . . . that deductible interest be ordinary and necessary or even that it be reasonable." Dorzback v. Collison, 195 F.2d 69 (3rd Cir. 1952). In Dorzback. payments equal to 25% of the taxpayer's net profits to the taxpayer's wife were held to be deductible interest, even though the payments exceeded the underlying indebtedness.

Even the Service has taken the position that contingent interest, when reasonable in amount, is still interest for income tax purposes. In Revenue Ruling 76-413, 1976-2 C.B. 213, the Service considered whether enough of the taxpayer's income was interest to allow the taxpayer to qualify as a real estate investment trust. The Service concluded that the taxpayer qualified, because where a loan agreement provided for interest at a fixed rate of 11%, plus 1.75% of the gross receipts from the sale of land or \$300 per acre, and where the payments were not usurious, the payments could be considered to be interest.

Courts have, nonetheless, determined that payments labeled as interest were not really interest where factors in addition to contingency were present. See, e.g., Talbot Mills v.

Commissioner, 3 T.C. 95 (1944), aff'd 146 F.2d 809 (1st Cir. 1944), aff'd 326 U.S. 521 (1946). In Talbot Mills, the shareholders of a family-controlled corporation exchanged their stock for notes. The notes were contingent on the earnings of the corporation. In addition, the notes were subordinate to other indebtedness, the shareholders could defer payment of interest, and the exchange of stock for notes was primarily tax motivated. The Tax Court and the First Circuit held that the notes really represented equity, and the Supreme Court deferred

to the Tax Court's findings of fact. Therefore, it is possible, with the right facts, to recharacterize interest as dividends.

There are arguably four ways of challenging the taxpayer's transaction. The first way consists of recharacterizing part of the contingent interest payments as distributions, pursuant to section 482, on the ground that the interest rate was not comparable to an arm's length rate of interest. The second way is to argue that in substance the contingent interest payments were not entirely payments of interest deductible under section 163. The third way consists of recharacterizing the loans to as contributions to capital. This method would cause all payments to shareholders to be either distributions or compensation for services. The fourth way consists of relying on the section of the notes providing that interest would be reclassified to principal if the rate proved to be usurious.

A. Recharacterizing Contingent Interest as Dividends

I.R.C. § 482 provides in part that in the case of two or more organizations, trades, or businesses owned or controlled directly or indirectly by the same interests, the Secretary may distribute, apportion, or allocate gross income, deductions, credits, or allowances between or among such organizations, trades, or businesses, if he determines that such distribution, apportionment, or allocation is necessary in order to prevent evasion of taxes or clearly to reflect the income of any such organizations, trades, or businesses.

The 1968 section 482 regulations govern taxable years beginning on or before October 6, 1994. Subsequent periods are governed by the 1994 section 482 regulations. Treas. Reg. § 1.482-1(j)(1). In this case, the taxable year ended March 31, is subject to the 1968 regulations. Fortunately, the relevant portions of the 1968 regulations are worded identically to the analogous provisions of the 1994 regulations. Our discussion will therefore apply equally to the taxable years ended March 31, and March 31,

Treas. Reg. § 1.482-2(a)(1)(i) provides in part that where one member of a group of controlled entities makes a loan or advance to another member of such group and either charges no interest, or charges interest at a rate which is not equal to an arm's length rate of interest, the Service may make an appropriate allocation to reflect an arm's length rate of interest. Treas. Reg. § 1.482-2(a)(1)(ii)(B) provides that the general rule does not apply to so much of an alleged indebtedness which is not in fact a bona fide indebtedness.

It is unclear whether the taxpayer and were commonly controlled for purposes of section 482 when the terms of the notes were negotiated, or whether commonly controlled when the notes were negotiated. Common control is a question of fact, and the shifting ownership of presents a problem. It appears that the taxpayer and caused to become the controlling shareholder of prior to the making of the advances to It then appears that the taxpayer became the controlling shareholder after the making of the advances to We do not know if the parties to the transaction caused the ownership to shift for the purpose of circumventing section 482. At this point, in part because of the shifting ownership, we do not have sufficient facts to establish that and the taxpayer or were commonly controlled at the time the original notes were signed.

Other factors cause us to doubt whether the Service may make a successful case for a section 482 reallocation. In this case, the Service would have difficulty establishing that the effective interest rate agreed to by the parties was not at arm's length. The problem is that we cannot establish that the parties to the transaction knew when they agreed to it that the interest rate would be as high as it was. The purpose of the payments by the taxpayer and to was to permit to engage in a real estate development activity. Such activities are inherently extremely risky, and we have no evidence indicating that the parties were aware of how high the return on investment would be. If the parties had known how profitable the venture would be, they probably could have saved themselves a lot of trouble by becoming direct partners in . We cannot say that a party at arm's length, at the time the transaction was negotiated, would not have demanded the same kind of potential return on investment.

Both the control issue and the difficulty of showing that the terms of the transaction were not comparable to arm's length terms jeopardize a successful section 482 argument. Accordingly, we do not recommend reliance on a section 482 theory to make an adjustment to the taxpayer's income.

B. Substance Over Form

Another option is to assert that the contingent interest payments were excessive and could not be viewed in substance as payments of interest. Under this theory, the excessive payments would be recharacterized as dividends. This theory is different from recharacterizing the loans as contributions to capital,

CC:WR:SCA:LN:TL-N-1023-99

because under this theory, some of the payments would still be considered as interest.

It appears that courts, in reclassifying interest to dividends, have relied on a finding of fact that the underlying obligation was equity. See, e.g., Farley Realty Corporation v. Commissioner, 279 F.2d 701 (2nd Cir. 1960).

C. Recharacterizing Debt as Equity

The Service may have a stronger case if it asserts that the loans from the taxpayer and contributions to capital. The Ninth Circuit has identified a number of factors which distinguish debt from equity. They include:

- 1) The names given to the certificates evidencing the debt or equity;
- 2) The presence or absence of a maturity date;
- 3) The source of the payments;
- 4) The right to enforce payment of principal and interest;
- 5) Participation and management;
- 6) A status equal to or inferior to that of regular corporate creditors;
- 7) The intent of the parties;
- 8) "Thin" or adequate capitalization;
- 9) Identity of interest between creditor and stockholder;
- 10) Payment of interest only out of "dividend" money; and
- 11) Ability to obtain loans from outside lending institutions.

<u>Hardman v. U.S.</u>, 827 F.2d 1409 (9th Cir. 1987) (transfer of property to corporation treated as sale rather than capital contribution because consideration of the various factors weighed against finding a capital contribution).

The first of the eleven factors favors finding debt rather than equity. The documents governing the transaction are labeled as notes and contain language typical of notes.

The second factor is difficult to apply in this case. The notes each provide for a year maturity period, but is not required to make a payment at the end of years, and it is unclear what would happen to the purported loan if were unable to fully repay it within years. A court, however, may still find that there is a fixed maturity date if repayment is tied to a fairly certain event, such as the sale of property.

<u>Hardman</u>, 827 F.2d at 1413. In our case, repayment is tied to the sale of units in a development. The second factor therefore also appears to favor finding debt.

The third factor is also difficult to apply in this case. The third factor favors equity treatment if the source of payment comes from general earnings and profits, but favors debt treatment if the payment comes from the sale of a particular tract of land. Hardman, 827 F.2d at 1413. In our case, because was engaged in the activity of developing real estate, the payments came from both the sale of particular tracts of land and from profits. It is only because labeled nearly all of its distributions and other incoming cash flows as interest or management expenses that it did not have tremendous profits. The third factor does not clearly point in any one direction.

The fourth factor supports a finding of debt. The taxpayer and could compel to pay interest when had distributions from The ability to enforce payment, even if payment is contingent upon the sale of property, supports a finding that the taxpayer and had a right to enforce payment. Hardman, 827 F.2d at 1413.

The fifth factor is inapplicable. Whether there is participation in management depends on whether the transfer increases the stockholder's interest in the corporation. Because all the shareholders of advanced funds to the devances could not have changed their relative interests as a practical matter.

The sixth factor supports a finding of equity. And other indebtedness to the taxpayer. These loans were recourse, with a fixed interest rate and therefore, as a practical matter, higher in priority than the advances at issue. Because the advances at issue were lower in priority, the sixth factor suggests that the advances were equity.

The seventh factor supports a finding of equity. The taxpayer and pinned their hopes to the fortunes of the real estate development activity rather than a stream of income, as evidenced by the terms of the notes. In addition, the amounts of the payments made by to the taxpayer and more closely follow their relative equity interests

⁷Although the taxpayer was only a shareholder of at the time the original notes were signed, the Second Letter gave the taxpayer the option to repurchase the of it had just sold to

than the amounts of money which they advanced pursuant to the notes.8

The eighth factor favors a finding of equity. The ratio of debt to equity, if the advances are viewed as debt, would be approximately to . The corporation was not adequately capitalized. Moreover, the money which advanced to was identified as part of soriginal capital requirements in the Second Letter. The taxpayer and knew at the inception of the venture that was inadequately capitalized.

The ninth factor is neutral. At first blush the factor may appear to favor a finding of debt. The advances made by the taxpayer and by were not in proportion to their existing capital interests. The advances, however, dwarfed their initial capital investments in size. The ninth factor is therefore not a reliable indicator of the character of the advances.

The tenth factor, whether the payments came out of dividend money, is essentially the same as the third factor. Like the third factor, the tenth factor is neutral.

The eleventh factor heavily favors a finding of equity. Without the advances, clearly was undercapitalized and could not have been a viable business. Given the enormous risk reflected in the terms of the notes in this case, no commercial lender would have risked any money in the venture at issue.

Thus, four factors seem to favor a finding of equity, three factors seem to favor a finding of debt, and four factors are neutral. We cannot arrive at our conclusion, however, by simply adding up factors.

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The ratio of the amounts advanced by the taxpayer and pursuant to the notes was exactly to . The ratio of the capital contributions of the taxpayer and was exactly to without taking into account the advances. The ratio of the capital contributions of the taxpayer and was approximately to if the advances are viewed as equity. The ratio of contingent interest payments, as stated

in both the original and revised notes, was approximately to .

Because obtained the money it advanced from the taxpayer, it is clear that the taxpayer was in a

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D. Treating Interest as Being Usurious

The original and revised notes provide that to the extent that interest payments would violate California's usury laws, they would be reclassified as principal. 10 California's constitution provides, with several exceptions, that a lender may not charge interest at a rate higher than 10%. Cal. Const. art. XV, § 1. California's courts, however, recognized an exception to a prior version of this rule where the interest is subject to contingencies such that the interest is subject to a hazard over and above the risk which exists with all loans. Thomassen v. Carr, 58 Cal. Rptr. 297 (Cal. App. 1 Dist. 1967). Because the interest and principal in our case was subject to such obvious hazards, we cannot say under the Thomassen rule that the interest provisions of the notes were usurious. We have found no California cases which discuss contingent interest following the enactment of Cal. Const. art. XV, § 1. The Thomassen case, however, should remain good law, because Thomassen did not rely on the specific language of the predecessor of art. XV, § 1, and because nothing in art. XV, § 1 seems to change the Thomassen rule. Furthermore, if we were to rely on the usury provision, we would be lending credence to the taxpayer's contention that the advances were loans rather than capital contributions. Thus,

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II. Accrual of Expenses

position to completely dictate the terms of the notes.

¹⁰The notes do not say what happens if runs out of principal to repay.

page 15

CC:WR:SCA:LN:TL-N-1023-99

Treas. Reg. § 1.461-1(a)(2)(i) provides in part that under the accrual method of accounting, a liability is incurred, and generally is taken into account for Federal income tax purposes, in the taxable year in which all the events have occurred that establish the fact of the liability, the amount of the liability can be determined with reasonable accuracy, and economic performance has occurred with respect to the liability. In our case, and did not become liable for the interest payment until it received a distribution from the liability. Because was not liable to pay any interest to the taxpayer or until after March 31, and may not deduct the interest for the taxable year ended March 31,

III. Potential Taxpayer Arguments

The issue in this case would disappear if the taxpayer were to establish that should be disregarded as a separate taxable entity. Elimination of would of course eliminate the layer of corporate tax which causes the adjustment in this case. We should therefore not be surprised if the taxpayer were to argue that should be disregarded. If the taxpayer makes such an argument, we recommend that you contact this office immediately for further guidance.

The taxpayer has contended that much of the contingent interest paid to represented compensation for services. You have pointed out, however, that the Second Letter provided that neither the taxpayer nor would be entitled to any compensation for services beyond that set forth in the letter in the absence of a subsequent written agreement or a provision of the Joint Venture Agreement allowing for additional compensation. The Joint Venture Agreement does not contain such a provision, and you have indicated that the parties never entered into a subsequent written agreement for additional compensation. The Second Letter therefore contradicts the taxpayer's contention that some of the contingent interest paid to was really compensation.

We recommend, nonetheless, that you (b)(5)(AG)

¹¹This is a grounds for disallowing the interest deduction in addition to previously described grounds.

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Should you have any questions about this advice, please call Attorney Andrew Lee at (949) 360-3465. After April 2, 1999, if you should have any questions, please call Assistant District Counsel June Bass at (949) 360-2683.

151

ANDREW H. LEE Attorney

7 :